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Protocol on Security Implementation Procedures

- **Rafah will be operated by the Palestinian Authority on its side, and Egypt on its side, according to international standards, in accordance with Palestinian law and subject to the terms of this agreement.**

All passengers crossing through the Rafah Crossing will be identified and registered in the border crossing management system consistent with international standards. In applying these international standards, the PA will be guided by procedures used at international points of entry to EU member states, including at airports.

- **Use of the Rafah crossing will be restricted to Palestinian ID card holders and others by exception in agreed categories with prior notification to the GOI and approval of senior PA leadership.**
 - **The PA will notify the GOI 48 hours in advance of the crossing of a person in the excepted categories – diplomats, foreign investors, foreign representatives of recognized international organizations and humanitarian cases.**
 - **The GOI will respond will respond within 24 hours with any objections and will include the reasons for the objections.**
 - **The PA will notify the GOI of their decision within 24 hours and will include the reasons for their decision.**
 - **The 3rd party will ensure the proper procedures are followed and will advise both sides of any information in its possession pertaining to the people applying to cross under these exceptions.**
 - **These procedures will remain in place for a period of 12 months, unless the 3rd party delivers a negative evaluation of the PA running the Rafah crossing. This evaluation will be done in close coordination with both sides and will give due consideration to the opinion of both sides.**

The PA will prevent the entry of persons not falling into the categories specified in the Agreed Principles for Rafah Crossing (hereinafter "APRC"). In this context, Palestinian ID card holders are persons whose names appear in the Palestinian registry, including any updates of the registry exchanged between the parties in accordance with the APRC and prevailing bilateral procedures. Israel will provide the PA with all information needed to update the Palestinian population registry, including all information on Palestinian ID card holders who are currently outside the country, within 30 days following commencement of operations at Rafah.

Treatment of persons falling under the categories of exceptions will be in accordance with the specifications of the APRC.

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Requests by the PA to allow the transit of non Palestinian ID card holders falling into the categories of exceptions stated in the APRC shall be transferred directly to the Israeli side with simultaneous notification to the Liaison Office. Subsequent communication by the parties pertaining to the processing of such requests will be carried out with simultaneous notification to the Liaison Office.

- **Objective criteria for the inspection of cars will be established by consensus.**
- **The criteria are as follows:**
 - **Search equipment will be installed, including:**
 - **Black lights**
 - **Power tools and a compressor for the tools**
 - **Technology to be agreed, possibly including sonic imagery, gamma detection (full vehicle or hand held), and/or millimetre wave imagery**
 - **Mirrors and bore scope equipment to search hard to reach places**
 - **Personnel will be trained to search vehicles and on the use of this equipment by the 3rd party to international standards**
 - **Cameras will be installed to monitor the search process**
- **The 3rd party will evaluate the capacity of the PA to inspect cars according to these criteria and to international standards. Once the PA develops the capacity to inspect cars to the satisfaction of the 3rd party, cars will be allowed to pass through Rafah. Until that time, cars will pass through on an exceptional basis, subject to specifications agreed in the security protocol.**

The PA will implement the criteria above in accordance with international standards with the assistance of the EU-BAM, which will consult with the GoI, as appropriate through the Liaison Office. Normal car traffic through Rafah will begin as soon as the EU-BAM certifies that the PA has the capacity to inspect cars to international standards and in accordance with the APRC.

Until the PA develops the capacity to inspect cars and until cars are regularly allowed through the Rafah Crossing Point (RCP), the PA will allow access by cars through Rafah on an exceptional basis. This exception will be made for the following:

- a) President of the Palestinian Authority;
- b) Prime Minister of the Palestinian Authority;
- c) Speaker of the Palestinian Legislative Council;
- d) serving ministers of the Palestinian Authority;
- e) heads of the Palestinian security services;
- f) members of the PLO executive committee resident in West Bank and Gaza;

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g) diplomats and senior foreign representatives of recognized international organizations who have already been reported in accordance with the notification provisions of the APRC, unless the US Security Coordinator objects.

Each referred to below as a “VIP”.

Before crossing RCP by car, the individuals listed above are required to notify the Palestinian RCP official designated by the PA of their plans to cross according to the notification procedures established by the PA, and:

- a. In cases of departure from Gaza to Egypt, the RCP official designated by the PA shall notify the Liaison Office at least one hour in advance of the planned crossing of any VIP.
- b. In case of entry from Egypt to Gaza, the RCP official designated by the PA shall notify the Liaison Office at least two hours in advance of the planned crossing of any VIP.
- c. All such notifications shall include the vehicle type, vehicle registration number, and the names of the persons in the car travelling with the VIP. Positive identification of all persons shall be required before the car may transit the RCP.

- **Rafah will be the only crossing point between the Gaza Strip and Egypt (with the exception of Kerem Shalom for the agreed period).**

The PA will take active steps to ensure that Rafah will be the only crossing point between the Gaza Strip and Egypt (with the exception of Kerem Shalom for the agreed period).

- **A liaison office, led by the 3rd party, will receive real-time video and data feed of the activities at Rafah and will meet regularly to review implementation of this agreement, resolve any disputes arising from this agreement, and perform other tasks specified in this agreement.**

The Liaison Office will be led by the EU-BAM. The role of the EU-BAM is detailed in the Agreed Arrangement between the two parties and the European Union.

1. Technology and equipment:

- a. A modern computer system, meeting international standards for border crossing management, has been set up and shall be utilized for registering, monitoring and recording the transit of people through the Rafah Crossing.

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- b. Activities at the Rafah Crossing will be monitored by video cameras as based on the attached chart and description in appendix A.
 - i. There shall be uninterrupted, complete and accurate real time relay of camera feed and data from all computer systems and cameras referenced in the attached chart (appendix A) to the Liaison Office, as provided for in the APRC.
 - ii. The PA will cooperate with the EU-BAM to ensure the undisturbed functioning of the surveillance cameras, computer systems and equipment installed at the Rafah Crossing Point and transmission of the data in accordance with the specifications agreed by the parties in the APRC and attached appendix A. Any disruption will be notified to the Liaison Office and repaired immediately.
 - iii. Both parties will provide the EU-BAM unrestricted access to the technical equipment described in appendix A to allow them to check for proper operation as outlined in the APRC and to make any necessary technical adjustments if the equipment is not functioning as outlined in the APRC and its appendices.

2. Liaison Office:

- a. The Liaison Office will be situated near the Kerem Shalom Crossing.
- b. The Liaison Office will receive real time computer data and video feed from all working stations and cameras (as referenced in Appendix A) at the Rafah Crossing.
- c. Each of the representatives to the Liaison Office shall have full viewing access to feeds from all cameras referred to in appendix A.
- d. There will be a direct communications hot-line between the Liaison Office and the Rafah Crossing.
- e. The equipment used in the Liaison Office shall function properly, and any disturbance or disruption shall be rectified without delay.
- f. In the event of any technical malfunction that disrupts the Liaison Office's ability to monitor the operation of the Rafah Crossing, the Rafah Crossing will temporarily suspend operations upon notification by the EU-BAM after consultation with the members of the Liaison Office. If the malfunction affects only certain parts of the Rafah Crossing, only the affected parts will suspend

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operations. This suspension will continue until the EU-BAM, after consultation with the parties, verifies that an alternate procedure consistent with international standards is in place or the malfunction is repaired, whichever comes first. The goal of all parties will be to reopen the Rafah Crossing as expeditiously as possible.

- g. During any period of malfunction or other interruption of the video and data feed, the EU-BAM shall make use of all available resources, including the telephone hotline or other means of communication between Rafah and the Liaison Office, in order to resolve the problem as quickly as possible.
- h. The Liaison Office shall be operational at all times during the operation of the Rafah Crossing. During the hours that the Liaison Office is not operational, there will be direct communication between the representatives of each party to the Liaison Office, when necessary.
- i. The PA and GoI will submit lists of their personnel to the EU-BAM for access to the Liaison Office. For security and safety reasons, the EU-BAM officer on duty will determine access to the Office, maintaining balance among the parties and admitting other (non-EU-BAM) third parties upon mutual agreement from the PA and GoI officials on duty or their superiors.
- j. The presence of weapons in the Liaison Office shall be prohibited.

3. Reports:

- a. Upon request from the EU-BAM, the PA shall submit a written report to the EU-BAM within 24 hours of all incidents of persons attempting to transit or to pass goods or other items through the Rafah Crossing in violation of the applicable terms of the APRC and its annexes, of any disruptions in the operation of the technology and equipment mentioned above, and of any other irregular security incident in the Rafah Crossing. Upon request from the EU-BAM, the GoI shall submit a written report within 24 hours to the EU-BAM of all incidents affecting the safety and security of personnel working in the Liaison Office or -- in the case of PA customs officials -- in Kerem Shalom. Such reports shall be available at the Liaison Office as soon as possible, but no later than 24 hours after submission.

4. Disputes

- a. If any dispute arises out of the APRC, including its annexes, the parties should promptly report it in writing to the Liaison Office.

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- b. The EU-BAM shall make its best effort to resolve the dispute with the parties within 48 hours using the procedures outlined in the agreed Arrangement on the European Union Border Assistance Mission at the Rafah Crossing Point on the Gaza-Egypt Border. If the dispute is not resolved using these procedures, the EU-BAM will refer the dispute to the US, which will resolve the issue in consultation with the EU-BAM and the members of the security working group referred to in the APRC.
 - c. The EU-BAM shall keep a written record of all disputes brought to the Liaison Office, as well as any outcomes resulting there from.
- **Security services from Israel, PA, the U.S., and Egypt will continue to coordinate on security issues and will participate in the security working group.**

The members of the security working group shall be nominated by their respective security services within one week of the commencement of operations at the Rafah Crossing Point.

- **The PA will act to prevent the movement of weapons and explosives at the Rafah Crossing.**

All cars, goods and other items transiting through the Rafah Crossing will be subject to security checks, including screening. Any and all weapons and explosives found during these checks will be confiscated. The PA will discuss the disposition of the confiscated material with the US Security Coordinator. The security working group referred to in the APRC will, on an urgent basis, elaborate detailed procedures consistent with international standards to prevent the movement of weapons and explosives through the Rafah Crossing.

The PA will work with the EU-BAM to establish and implement procedures for dealing with unidentifiable or potentially hazardous materials at the Rafah Crossing. These procedures will be consistent with international standards and practices.

- **The PA will provide the 3rd party a list of names of the workers at Rafah crossing which will be shared with the Israelis. The PA will take the Israelis (sic) concerns into account.**

The PA will ensure that unauthorized persons will not be present in parts of the Rafah Crossing not open to the public, including working stations. Authorized persons shall mean also those whose presence is required on temporary basis as the Rafah Crossing Point for maintenance, repairs, or any such tasks.

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Appendix A on the Operation of Cameras

Camera description:

A security closed-circuit TV system based on 36 video channels has been developed for recording, monitoring as well as video transmission to the Liaison Office.

Sixteen cameras are designated as full frontal face cameras that have been mounted on the back wall of the immigration stations: 6 inbound from Egypt, 6 outbound to Egypt and 4 for the VIP hall. These are indoor fixed cameras with a focal point of between 10 to 15 feet, and a field of view nominally from the waist to the top of the head. The lighting of the three locations is sufficient for normal camera viewing.

Process viewing cameras are cameras that will be used by the PA to internally view and record the inbound and outbound processes from start to finish. These cameras are not for identification of individuals but for the viewing of the process itself. There are 7 fixed-view outdoor external cameras with a viewing distance of up to 100 yards, and a field of view at 100 yards of 100 feet across. There are 4 fixed-view cameras internal to the terminal building for each process, inbound and outbound. There are 2 process cameras in the VIP hall, one for baggage and two in the cafeteria. Once again, both indoors and out, the apparent available lighting is adequate for a normal minimum quality camera.

The attached diagrams show the locations of the cameras from which video feed shall be transmitted to the Liaison Office.

Additional cameras will be installed to monitor the search process of cars once the capacity to inspect cars is established.

(see attached slides)